



# **Envision SeaTac 2044**Where & How Will SeaTac Grow

Overview of Planning Commission Direction on Growth Scenario Options to Explore

Planning & Economic Development (PED) Committee February 15, 2024



### PRESENTATION OVERVIEW

#### **PURPOSE OF PRESENTATION**

- To provide an overview of growth scenario options discussed at recent Planning Commission work sessions.
- To highlight recent growth trends, with a focus on housing activity.
- To share the Commission's direction on two options confirmed for further exploration as part of the Envision SeaTac 2044 project.

#### WHY IS THIS ISSUE IMPORTANT?

- 1. The **Envision SeaTac 2044** project will reset SeaTac's growth and development policies for the next twenty years.
- 2. Project briefings are essential to keep the PED Committee informed of project activities.

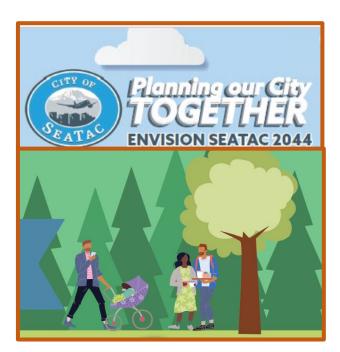


### **POTENTIAL COMMITTEE ACTION**

**NO ACTION REQUESTED:** This is an informational briefing.

#### **REVIEWS TO DATE:**

**3**/23/2023, 8/17/2023, 10/19/2023, 11/30/2023





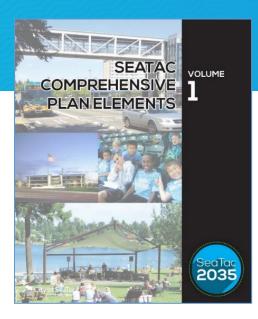
### **ABOUT THE ENVISION SEATAC 2044 PROJECT**

### Major Periodic Update of City's Comprehensive Plan

- Required by State every ten years.
- Updates needed to reflect current City priorities and new information since last major update in 2015.

### **Envision SeaTac 2044 Key Project Themes**

- Wellbeing and Access to Opportunity
- Growing Urban Villages Near Light Rail
- Strong Neighborhoods and Healthy, Equitable, Connected, and Complete Communities
- Multimodal Transportation
- Housing for All
- Economic Vitality
- Resilient Built and Natural Environments





# Why Are We Developing Growth Scenario Options?

**Envision SeaTac 2044 Project** 



### WHY GROWTH SCENARIO OPTIONS?

The **Envision SeaTac 2044** update to the Comprehensive Plan will re-set the City's growth and development strategies for the next twenty years (2024-2044). To assist this process, growth scenarios need to be developed so the City and public can **explore options to achieve the various goals of the Envision project.** 

#### **Exploration of Growth Scenarios Will Include:**

- Identifying potential locations in the City that can accommodate anticipated growth,
   specifically new job and housing targets
- Assessing implications of recent state legislation that will allow new and more housing types in single-family areas
- Analyzing traffic implications of new growth and potential impacts to other infrastructure, including utilities, park system, public services, etc.
- Understanding how different growth options support the Envision SeaTac 2044 goals,
   especially strengthening Urban Village and Complete Community policies
- Providing opportunities for community input



### **KEY ASSUMPTIONS FOR ALL GROWTH SCENARIOS**

# Accommodate Job & Housing Targets Identified in King County Countywide Planning Policies (CPPs)

Establishing new growth targets is a regular step during periodic updates of the Comprehensive Plan.

- Process starts with updated twenty-year forecast from state Office of Financial Management (OFM).
- City-specific targets are established through a collaborative process between King County and its cities.

TARGETS FOR ENVISION 2044 PROJECT TO ADDRESS (2019-2044)	<b>2019</b> (approx.)	<b>2044</b> (approx.)	GROWTH TARGET (jobs/housing needed to achieve target)
Jobs	36,523	51,333	+14,810
Housing Units	10,855	16,755	+5,900

# KEY ASSUMPTIONS FOR ALL GROWTH SCENARIOS

#### **Key Assumptions:**

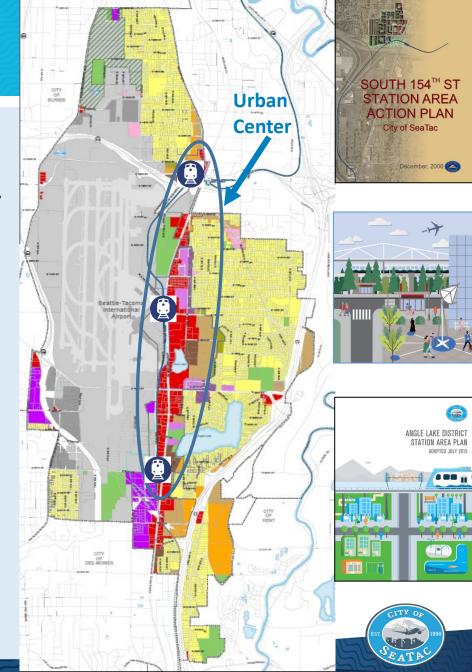
Future growth to be supported by concurrent investments in infrastructure.

# Most new growth to occur within urban villages in designated Urban Center

Policy 2.1A: Implement the City Center, S 154<sup>th</sup> Street Station Area, and Angle Lake Station Area plans to focus the majority of SeaTac's commercial and residential growth into three distinct complete communities within SeaTac's designated Urban Center

# Amount and pattern of Urban Center growth to be aligned with:

- Goals of "urban village" subarea plans (City Center, S 154<sup>th</sup> and Angle Lake station areas)
- Puget Sound Regional Council (PSRC) "Regional Growth Center Framework" for SeaTac's Urban Center, others



### BACKGROUND: STATUS OF **CURRENT GROWTH STRATEGIES**

### **Urban Village Strategy** STATUS UPDATE

- Most new (\*non-single family\*) construction focused in Urban Center, in and near urban village/ subareas
  - S 154<sup>th</sup> & Angle Lake station areas seeing more new projects than City Center
- Recent and anticipated development primarily:
  - Large multi-family and mixed-use projects & hotels
- Recent and anticipated multi-family projects include:
  - Retirement apartments
  - Subsidized housing
  - Market rate apartments
- Currently, around 2,000 multi-family units are in development pipeline

### Legend

**Development Sites** 



Hospitality



Industrial



Multi-Family



Office Building



**Public Facility** 



Residential



Senior Housing



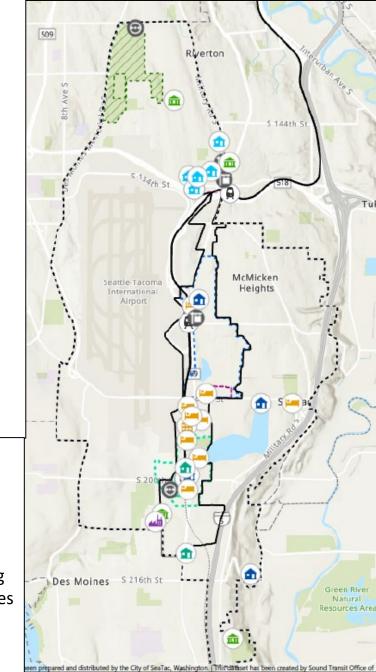
Mixed Use



Other

### Development Pipeline Map (2022)

Includes projects in planning, permitting & construction stages



### **KEY ASSUMPTIONS FOR ALL GROWTH SCENARIOS**

#### **Key Assumptions (cont.):**

Ensure growth is supported by "Complete Community" infrastructure and services – citywide.

# <u>Summary of Current</u> <u>Complete Community Infrastructure & Services</u> <u>Policies</u>

Establish land use patterns that promote walkable (1/2 mile) access to the following:

- Transit
- Community & Neighborhood Parks
- Healthy Foods
- Neighborhood Services (i.e., daily needs shopping and services)
- Diverse, Affordable, Housing





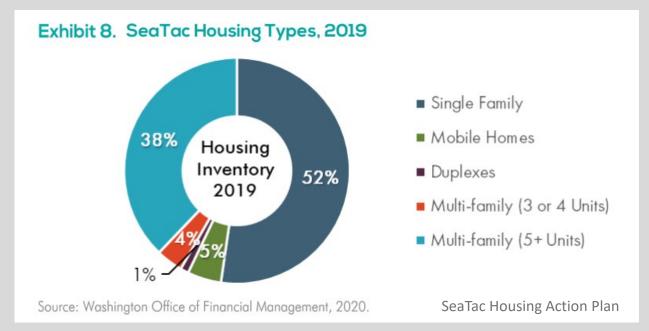


### BACKGROUND: STATUS OF CURRENT GROWTH STRATEGIES

# **Complete Community Infrastructure & Amenities STATUS UPDATE**

### Access to diverse, affordable housing options

- <u>SeaTac Housing Action Plan</u> Findings (Appendix A: <u>Housing Inventory & Assessment</u>)
  - City housing supply mainly consists of single-family housing, and large multi-family/ apartment housing (around 9 out of 10 homes)
  - Lack of middle housing types like duplexes, townhouses, small multi-family that could provide options for households not well served by current housing supply

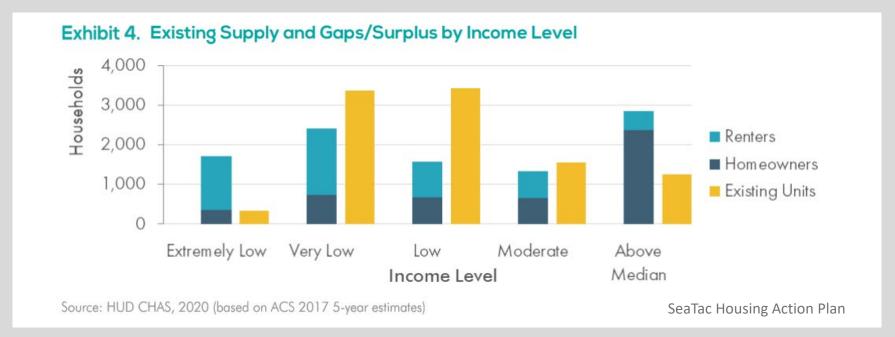


### BACKGROUND: STATUS OF CURRENT GROWTH STRATEGIES

# Complete Community Infrastructure & Services STATUS UPDATE (cont.)

### Access to diverse, affordable\* housing options

 Significant lack of affordable units for SeaTac renter & homeowner households at <u>lowest and</u> <u>highlight income levels</u>



<sup>\*</sup>Affordable means households spend 30% or less of their income on housing costs.



#### BACKGROUND: STATUS OF CURRENT GROWTH STRATEGIES

# Complete Community Infrastructure & Services STATUS UPDATE (cont.)

- Housing Gaps (2020): Lack of affordable units for extremely low and above median households
- Housing Surplus (2020): Surplus of affordable units for very low, low, moderate households

Exhibit 71. Housing Needs, Existing Supply, and Gaps/Surplus by Income Level

INCOME LEVEL	EXTREMELY LOW INCOME	VERY LOW INCOME	LOW INCOME	MODERATE INCOME	ABOVE MEDIAN INCOME
AMI Range	≤30% AMI	30-50% AMI	50-80% AMI	80-100% AMI	>100% AMI
Existing Demand (units)	1,710	2,410	1,565	1,325	2,850
Existing Supply (units)	345	3,365	3,430	1,555	1,245
Existing Gap/Surplus (Units)	-1,365	+955	+1,865	+230	-1,605

Source: HUD CHAS, 2020 (based on 2017 ACS 5-Year Estimates).

SeaTac Housing Action Plan

### **KEY ASSUMPTIONS FOR ALL GROWTH SCENARIOS**

#### **Key Assumptions (cont.):**

Ensure alignment with recent housing and other legislation (HB 1220, HB 1110, HB 1337).

- HB 1220 Affordable Housing: Focuses on expanding affordable housing options in communities and calls for accommodating specific housing needs by income level.
- HB 1110 Middle Housing: Allows middle housing types in single-family zones. Cities (under 75,000 in population) to allow at least two units of middle housing per single-family lot, and up to four units ¼ mile from high-capacity transit.
  - Middle housing includes duplex/triplex/fourplex/sixplex, townhouse, cottage housing, stacked flats, small apartments.
- HB 1337 ADUs: Allows up to 2 accessory dwelling units (ADUs) on single-family lots.



Stacked duplex in Bothell



Side-by-side duplex in Bothell

Housing

Types





**Townhomes Mountlake Terrace** 

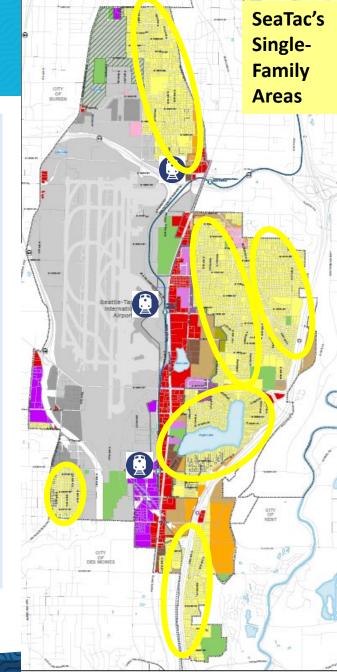
# KEY ASSUMPTIONS FOR ALL GROWTH SCENARIOS

#### **Key Assumptions (cont.):**

City's development codes must adopt HB 1110 Middle Housing and HB 1337 ADU legislation requirements by June 30, 2025.

#### SeaTac's single-family areas will be affected by this legislation.

 Envision SeaTac 2044 project will ensure City policies updated to comply with legislation.



# KEY ASSUMPTIONS FOR ALL GROWTH SCENARIOS

#### **Key Assumptions (cont.):**

**HB 1110 Middle Housing Legislation** 

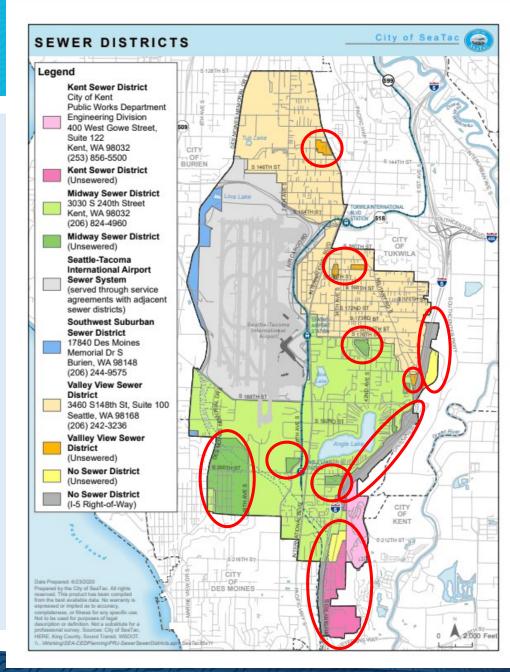
Cities have some flexibility in exempting certain single-family areas from allowing middle housing types, such as:

- Locations with insufficient infrastructure
- Locations with environmentally sensitive areas

All growth scenarios will have to evaluate potential exceptions in SeaTac

Example:





# Description of Three Growth Scenario Options Reviewed by Planning Commission

**Envision SeaTac 2044 Project** 



### PLANNING COMMISSION GROWTH SCENARIO REVIEW

#### **PC Growth Scenario Work Sessions**

On January 30 and February 6, the Planning Commission held two work sessions to review and confirm growth scenario options for the City to analyze and explore with the public.

- Option 1: Baseline Growth Scenario (no policy changes but those required by state/ regional requirements)
- Option 2: Advance Envision Project Goals
- Option 3: Optimize Envision Project Goals



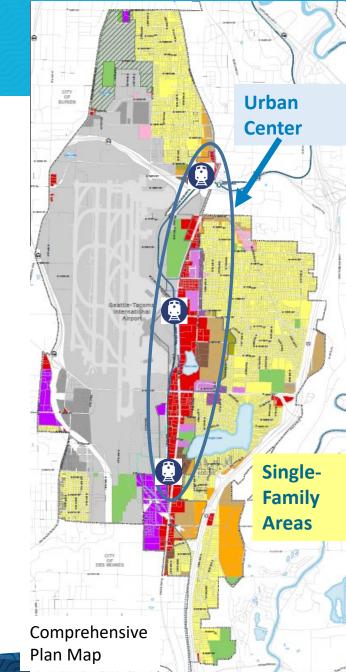
SeaTac is updating its Comprehensive Plan and is seeking community input on how the city should grow over the next twenty years.



# BASELINE GROWTH SCENARIO: OPTION 1

### **Baseline Scenario Key Components:**

- Maintain current SeaTac growth policies
  - Focus growth within the Urban Center, with majority in the three urban villages in designated subareas
  - Encourage "complete community" infrastructure/ services citywide
  - No change to Comprehensive Plan map land use designations
- Implement regional and state growth requirements
  - Comply with PSRC and King County policies for housing and job targets, Regional Growth Center requirements for SeaTac's Urban Center, others
  - Changes to single-family areas required to comply with new state housing legislation (such as HBs 1110, 1337, 1220), others



# BASELINE GROWTH SCENARIO: OPTION 1

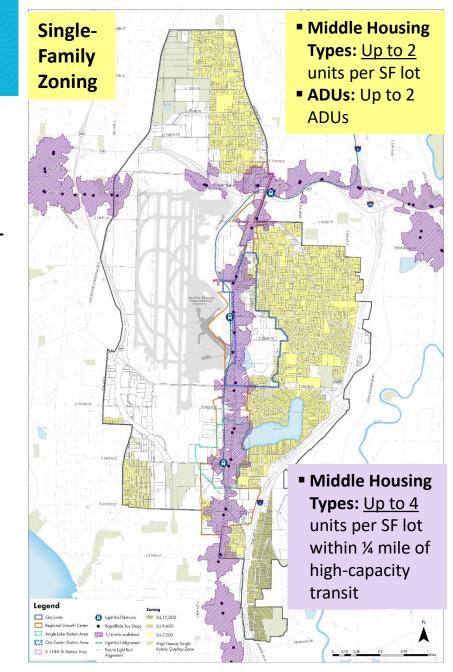
### **Implementing Recent Housing Legislation**

#### **HB 1110 Middle Housing**:

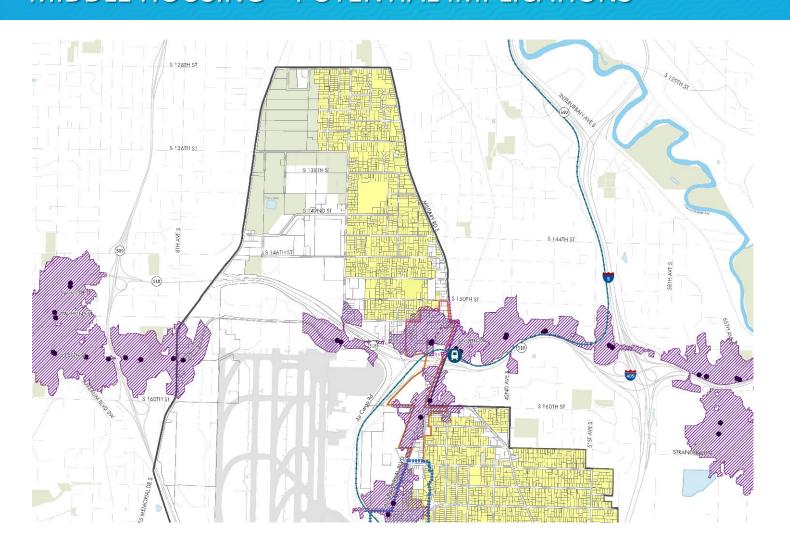
- Cities (under 75,000 in population) to allow:
  - Up to <u>two units</u> of middle housing per singlefamily lot, and
  - Up to <u>four units ¼ mile from high-capacity</u> <u>transit</u>
  - Middle housing includes duplex/triplex/fourplex/sixplex, townhouse, cottage housing, stacked flats, small apartments

#### **HB 1337 Accessory Dwelling Units (ADUs):**

- Allow up to 2 ADUs on single-family lots and add flexibility to development standards
- SeaTac currently allows up to 1 ADU and will need to change development standards to comply with legislation



# BASELINE GROWTH SCENARIO—OPTION 1 MIDDLE HOUSING — POTENTIAL IMPLICATIONS



### North SeaTac

■ Middle Housing
Types: Up to 2

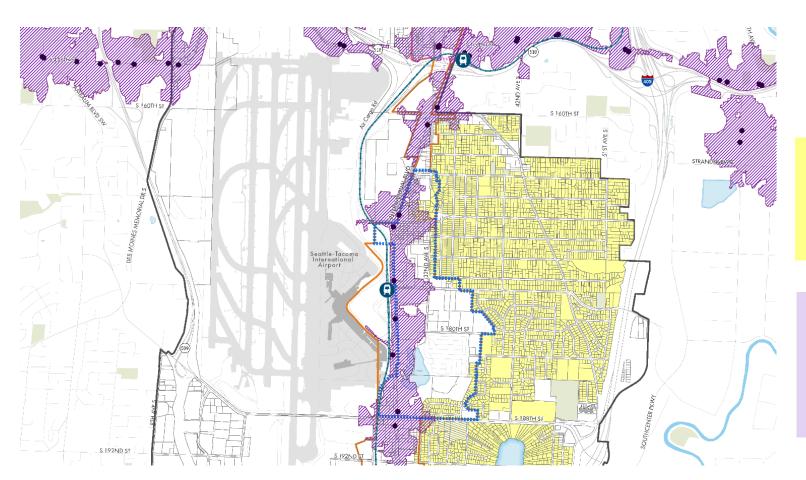
units per SF lot

■ ADUs: Up to 2 ADUs

■ Middle Housing
Types: Up to 4
units per SF lot
within ¼ mile of
high-capacity
transit



# BASELINE GROWTH SCENARIO—OPTION 1 MIDDLE HOUSING — POTENTIAL IMPLICATIONS

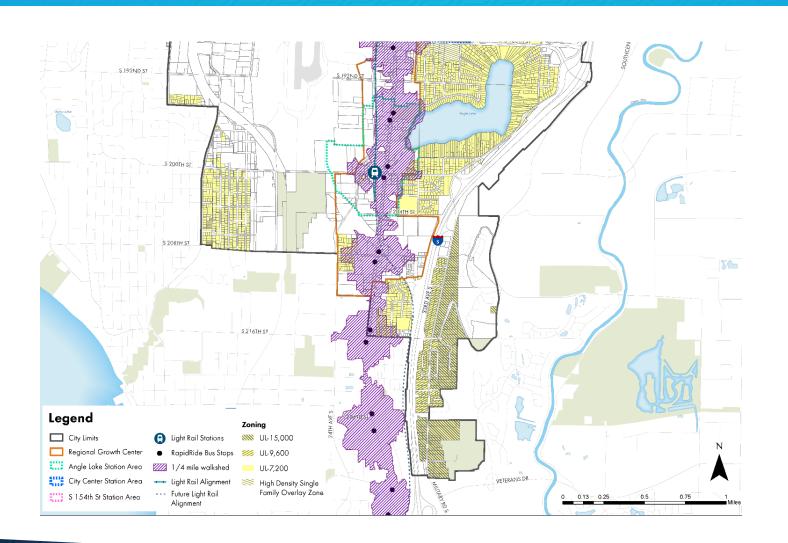


### Central SeaTac

- Middle Housing Types: Up to 2 units per SF lot
- ADUs: Up to 2 ADUs
- Middle Housing
  Types: Up to 4
  units per SF lot
  within ¼ mile of
  high-capacity
  transit



# BASELINE GROWTH SCENARIO—OPTION 1 MIDDLE HOUSING — POTENTIAL IMPLICATIONS



### South SeaTac

■ Middle Housing Types: Up to 2

units per SF lot

■ ADUs: Up to 2 ADUs

■ Middle Housing
Types: Up to 4
units per SF lot
within ¼ mile of
high-capacity
transit



#### Same as Baseline Growth Scenario:

- Focus most growth into urban villages within Urban Center
- Implement State housing legislation and regional policies

#### Differences from Baseline Scenario:

Strengthen Complete Community Infrastructure & Services OUTSIDE OF THE URBAN CENTER:

Increase access to neighborhood services and diverse, affordable housing by maximizing existing neighborhood service centers

#### MAXIMIZE EXISTING NEIGHBORHOOD SERVICE CENTERS

- ➤ Identify existing neighborhood-oriented service centers with diverse housing types (or parcels with zoning/land use designations that allow this type of clustered development)
- ➤ Explore changes that could add new neighborhood services and housing opportunities for residents within ½ mile walking distance (such as code/land use designations/zoning/other changes)

# EXISTING COMPLETE COMMUNITY POLICY GUIDANCE:

Increase walkable, ½ mile access to neighborhood services & diverse, affordable housing

Policy 2.2G: Encourage neighborhood-scale commercial development in appropriate locations outside of the Urban Center to serve needs of residents.

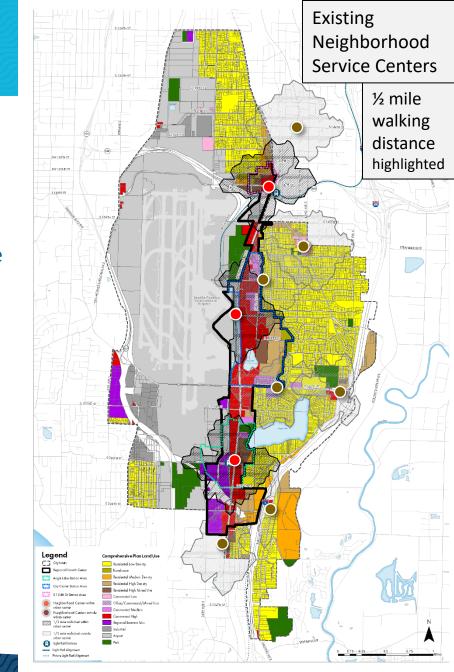
Policy 2.2F: Foster high quality, diverse, and affordable housing.

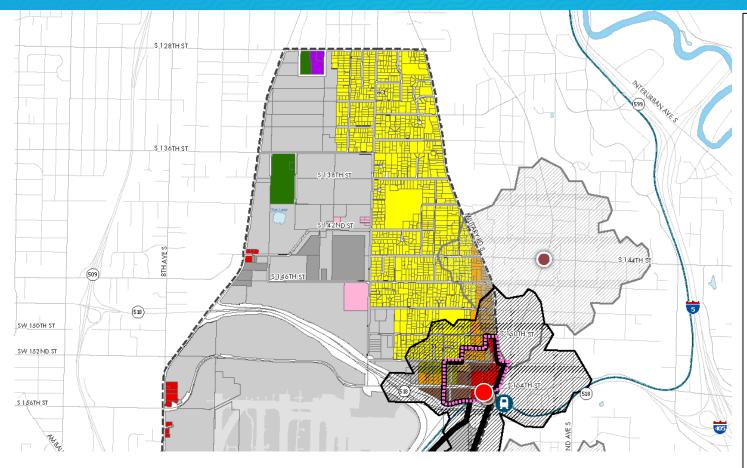
Implementing other Complete Community policies to be considered as part of growth scenario analysis

# MAXIMIZE EXISTING NEIGHBORHOOD SERVICE CENTERS (cont.)

#### Where are "neighborhood service centers?"

- In the Urban Center: Adopted subarea plans identify mixed-use urban villages that are intended to provide "complete community" services to residents and visitors within and near subareas. Locations:
  - North SeaTac: S 154th Station Area
  - Central SeaTac: City Center
  - South SeaTac: Angle Lake Station Area
- Outside of the Urban Center: Neighborhood service centers are locations where existing services and housing types are clustered OR where current or potential zoning will allow those development types.
  - Locations: See following slides





### North SeaTac

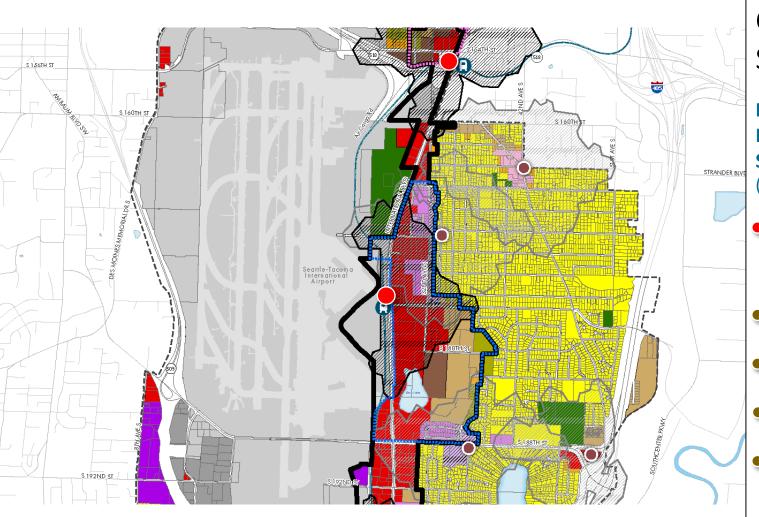
Existing
Neighborhood
Service Centers
(+1/2 mile walksheds)

S 154<sup>th</sup> Station
 Area

Outside of SeaTac

Tukwila Village, S 144<sup>th</sup> & Int'l Blvd

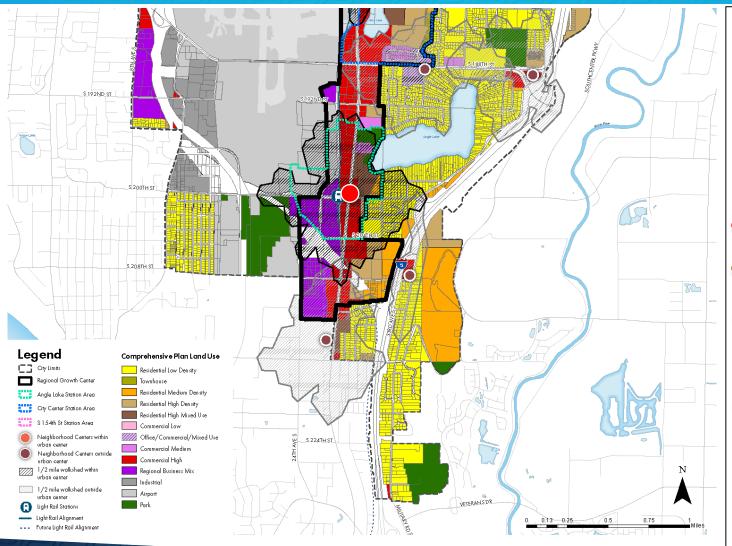




### Central SeaTac

Existing
Neighborhood
Service Centers
(+1/2 mile walksheds)

- City Center subarea, near light rail station
- McMicken Heights, S 164<sup>th</sup> & Military
- Intersection of S 170<sup>th</sup> & 33<sup>rd</sup> S
- **S 188**<sup>th</sup>, near **36**<sup>th</sup> S, near YMCA
- S 188<sup>th</sup>, near City Hall & Valley Ridge Park



South
SeaTac
Existing
Neighborhood
Service Centers
(+1/2 mile walksheds)

- Angle Lake Station Area
- \$ 188<sup>th</sup>, near YMCA& City Hall
- S 206<sup>th</sup> & Military, near Big Foot Java

Outside of SeaTac

Des Moines Safeway cluster, S 216th & Int'l Blvd

# GROWTH SCENARIO OPTION 3: "OPTIMIZE" ENVISION PROJECT GOALS

### MAXIMIZE EXISTING NEIGHBORHOOD CENTER & ADD OTHER NEW OPPORTUNITIES

#### Same Components Option 2

#### With Potential Additions

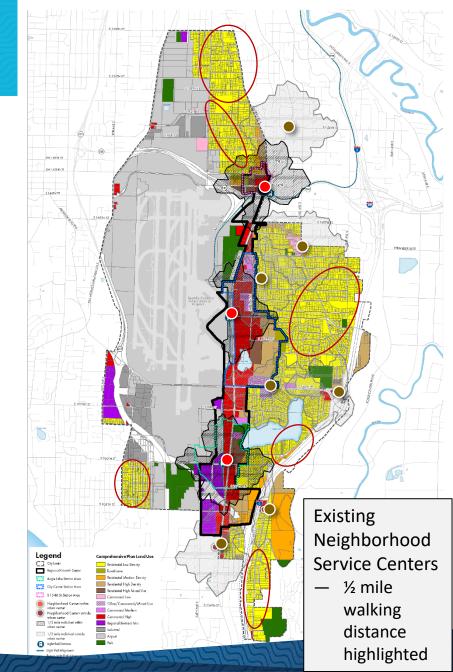
- Address gaps in existing neighborhood service center locations: Explore addition of neighborhood service centers outside of existing locations—places where ½ mile access is missing
  - Would allow new clusters of neighborhood-oriented services and housing types that could expand access and choices for people living nearby
- Expand locations where 4 or more units of Middle Housing would be allowed—such as in areas currently recognized as "transit communities," ½ mile from high-capacity transit areas
- Potentially other changes to be explored by the Planning Commission in tonight's meeting



# GROWTH SCENARIO OPTION 3: "OPTIMIZE" ENVISION GOALS

### ADDRESS GAPS OUTSIDE OF EXISTING NEIGHBORHOOD SERVICE AREAS

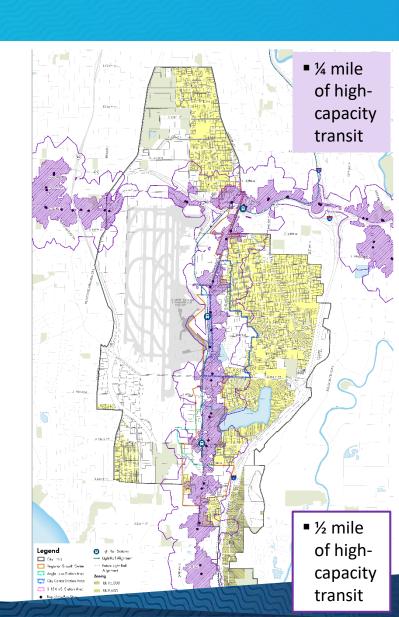
- Consider creating new opportunities for neighborhood service and housing clusters
  - Clusters could be larger or smaller in scale depending on neighborhood context
  - Like "corner stores" at intersections
  - Explore:
    - Addressing locations outside of ½ mile walking distance to existing centers
      - Areas adjacent to gathering places like parks, locations near regular bus transit, intersections of frequently traveled roadways
      - Potentially other locations



# GROWTH SCENARIO OPTION 3: "OPTIMIZE" ENVISION GOALS

EXPAND LOCATIONS WHERE 4 OR MORE UNITS OF MIDDLE HOUSING WOULD BE ALLOWED: WITHIN "TRANSIT COMMUNITIES"

- Consider allowing up to 4 units of middle housing ½
   mile instead of ¼ mile from high-capacity transit
  - Most areas within ¼ mile already zoned for higher densities, so currently few options for up to 4-unit middle housing development per new legislation
- Expanding areas where 4 units are allowed to ½ mile from high-capacity transit is consistent with City goals as signatory of PSRC Growing Transit Communities Compact



### **PSRC GROWING TRANSIT COMMUNITIES COMPACT**

In 2013, the City of SeaTac signed the PSRC Growing Transit Communities (GTC) Compact (approved by resolution)

#### **GTC Compact:**

<u>Promotes transit communities</u> that are mixed-use, transit-served neighborhoods

- Provide housing and transportation choices, and greater social and economic opportunity for current and future residents.
- Transit communities are defined by a half-mile walking distance around high-capacity transit stations
  - High-Capacity Transit in SeaTac: Light rail stations, RapidRide stops, and future Sound Transit "Stride" bus rapid transit on SR518





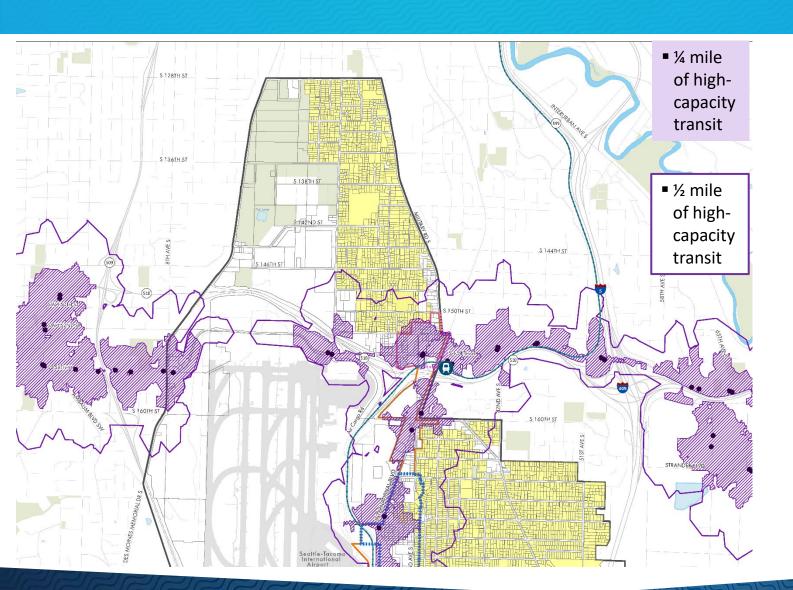








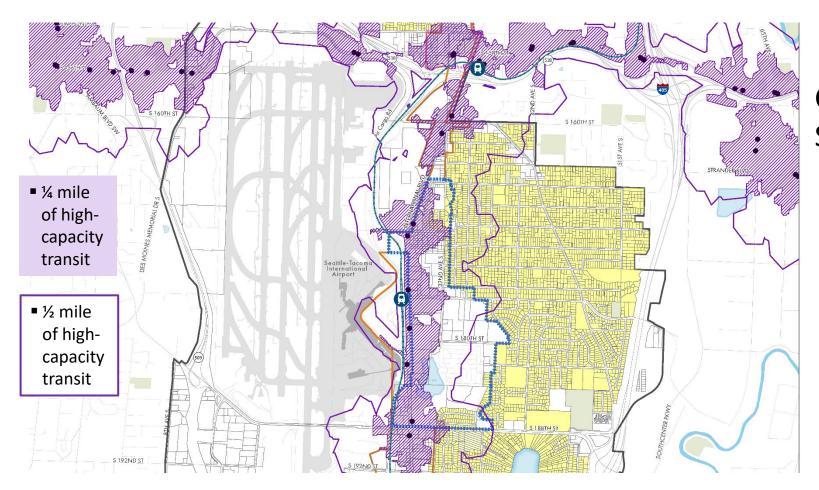
### HALF MILE WALKSHEDS FROM HIGH-CAPACITY TRANSIT



North SeaTac



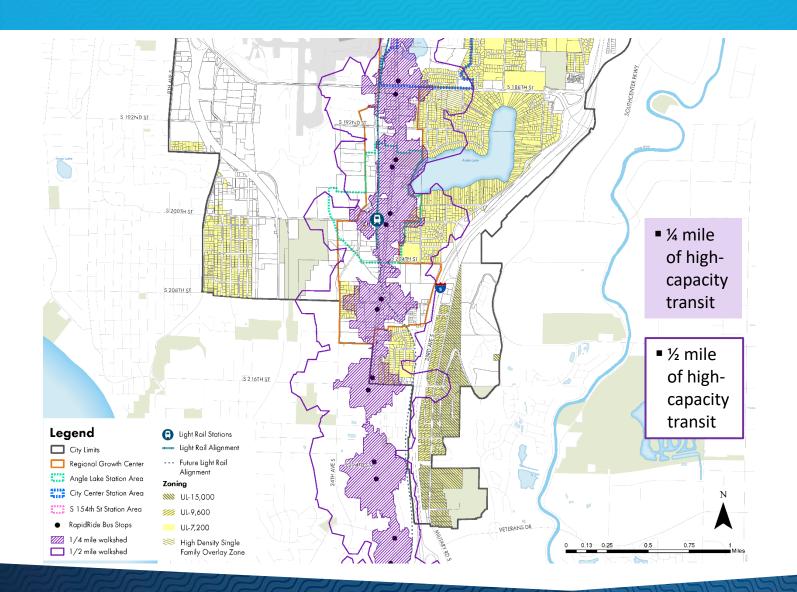
### **HALF MILE WALKSHEDS**



### Central SeaTac



### **HALF MILE WALKSHEDS**



### South SeaTac



### PC DIRECTION & ANTICIPATED NEXT STEPS

# Planning Commission Confirmation of Growth Scenario Options for Further Exploration

On February 6, Planning Commission confirmed both Options 2 and 3 for additional technical analysis and community input.

- Option 2: Advance Envision Project Goals
- Option 3: Optimize Envision Project Goals

#### **Next Steps**

- Analyze Growth Scenario Options: Project staff will identify and analyze potential implications of growth scenarios, including assessments of transportation impacts using the Travel Demand Model recently completed by Transportation Master Plan update project team.
- Community Input: Online and in-person activities will be developed to ensure robust, inclusive opportunities for community learning and input on growth options over next few months.



## **Upcoming Online Community Learning Opportunity**

- Recordings of recent Planning Commission growth scenario work sessions will be posted as "webinars" on the Envision project website:
- www.seatacwa.gov/seatac2044



### **POTENTIAL COMMITTEE ACTION**

**NO ACTION REQUESTED:** This is an informational briefing.

**REVIEWS TO DATE:** 

 Envision SeaTac 2044: Major Comprehensive Plan Update Project: 3/23/2023, 8/17/2023, 10/19/2023, 11/30/2023