

CITY OF SEATAC PLANNING COMMISSION MEETING

Council Chambers, SeaTac City Hall, 4800 S. 188th Street March 5, 2019, 5:30 p.m.

MEETING AGENDA

- 1) Shoreline Master Program Periodic Review Update Open House Until 6:00pm
- 2) Call to Order/Roll Call
- 3) Shoreline Master Program Periodic Review Update Public Hearing (EXHIBIT A)
- 4) Approval of the minutes of February 19, 2019 regular meeting (EXHIBIT B)
- 5) Public Comment: Public comment will be accepted on items *not* scheduled for public hearing
- 6) CED Director's Report
- 7) Planning Commission Comments (including suggestions for next meeting agenda)
- 8) Adjournment

A quorum of the City Council may be present

The Planning Commission consists of seven members appointed by the Mayor and confirmed by the City Council. The Commission primarily considers plans and regulations relating to the physical development of the city, plus other matters as assigned. The Commission is an advisory body to the City Council.

All Commission meetings are open to the public and comments are welcome. Please be sure to be recognized by the Chair prior to speaking.

City of SeaTac

Shoreline Master Program (SMP) Periodic Update

Overview of Draft Edits





SHORELINE MASTER PLAN UPDATE

What is an SMP?

A comprehensive <u>shoreline</u> land-use plan that includes policies and regulations for the use and development of the shoreline.

* The City of SeaTac completed a comprehensive update to its Shoreline Master Program in 2010.





Shoreline Management Act (SMA)

Purpose: Balance Shoreline Priorities

- 1. Preferred uses
 - · Water dependent
 - Water enjoyment
 - Single family development
- 2. Promote public access
- 3. Protection of natural environment





SHORELINE MASTER PLAN UPDATE

Where does the SMP apply?

Aquatic Areas

- Streams & rivers with mean annual flow of 20 cubic feet per second (cfs) or greater
- Lakes 20 acres or larger

Shorelands

- Upland areas 200 feet from OHWM
- Associated wetlands (within 100-year floodplain or with hydrologic connection)
- FEMA floodway and up to 200 feet landward of the floodway when within the 100 year floodplain





Shoreline Jurisdiction

Angle Lake







SHORELINE MASTER PLAN UPDATE

What is a Periodic Update of the SMP?

State law requires jurisdictions to periodically review and update their SMPs every eight years in accordance with WAC 173-26-090(2).

This periodic update will focus on:

- Ensuring compliance with the requirements of the SMA or state rules that have been added or modified since the last SMP update
- Ensuring the SMP remains consistent with amended comprehensive plans and regulations
- Incorporates amendments deemed necessary to reflect changed circumstances, new information, or improved data





This periodic update will NOT:

- Change shoreline jurisdiction or environment designations
- · Incorporate Critical Areas Regulations into the SMP
- Re-evaluate the ecological baseline which was established as part of the 2010 comprehensive update
- Extensively assess no net loss criteria other than to ensure that proposed amendments do not result in degradation of the baseline condition



SHORELINE MASTER PLAN UPDATE

Areas of the SMP affected by this update

- Exemptions & Exceptions
 - Updating exemptions from a Shoreline Substantial Development Permit to be consistent with those in state law
 - Adding exceptions, or developments not subject to City shoreline review, consistent with those in state law
- Definitions
 - Updating definitions to be consistent with those in state law
 - PC input on nonconforming use, lot, and structure
- Formatting & Organization
 - Revise organization and numbering system for ease of reference
 - Update obsolete or incorrect citations and references



Ecology Review

Ecology reviews proposed amendments in accordance with criteria found in WAC 173-26-201(1)(c) to ensure the proposed amendment:

- Will not foster uncoordinated and piecemeal development of the state's shorelines
- Is consistent with all applicable policies and standards of the SMA
- Meets all procedural rule requirements for public notice and consultation
- Satisfies master program guidelines analytical requirements and substantive standards, including that the amendment will not result in a net loss of shoreline ecological functions



SHORELINE MASTER PLAN UPDATE

DRAFT City of

SeaTac's

Shoreline Master

Program:

DRAFT General Goals and Policies **DRAFT** Environment Designations DRAFT Regulations



City of SeaTac May 2010 2019





SHORELINE MASTER PLAN UPDATE

Comprehensive Changes

The following changes occur throughout the SMP for consistency with development regulations and to improve the usability of the document.





Comprehensive Changes

- ✓ Incorporation of the 2016 Low Impact Development (LID) Regulations update from Title 18 (Ordinance No. 16-1022).
- ✓ "Hughes property" references have been updated with parcel numbers.





SHORELINE MASTER PLAN UPDATE

Comprehensive Changes

- ✓ Table of Contents updated to reflect the contents of the updated SMP.
- ✓ Outdated titles/positions have been updated to reflect the current administrative makeup.
- ✓ Revised organization and numbering system for ease of reference.
- ✓ Updated obsolete or incorrect citations and references.





Chapter 1 Introduction

Section 1.2 – Pg. 6:

1.2 Master Program Development and Public Participation

The City of SeaTac (City) obtained a grant from the Washington Department of Ecology (Ecology) in 2007 to conduct a comprehensive Shoreline Master Program (SMP) update.— The first step of the update process was to inventory the City's shorelines as defined by the state's Shoreline Management Act (SMA) (RCW 90.58). Angle Lake is the only SMA shoreline in the City of SeaTac. The inventory describes existing biological and physical conditions. These conditions were then analyzed and characterized to create a baseline from which future development actions in the shoreline will be measured.

Environmental designations were identified for the different shoreline reaches and goals, policies, and regulations for each were developed.

The Guidelines require that the City demonstrate that its updated SMP yields "no net loss" in shoreline ecological functions relative to the baseline due to its implementation. Ideally, the SMP in combination with other City and regional efforts will ultimately produce a net improvement in thoreline ecological functions.

The City obtained a second grant from Ecology in 2018 to complete a periodic SMP update. Washington state in requires insidictions to review and update their SMPs every eight years in accordance with the Shoreline Management Act (SMA) and its current guidelines and legislative rules to attain state approval. The periodic update to this SMP focused on reviewing relevant legislative updates since the semonth ensive update in the comprehensive update and incorporating any applicable amendments and ensuring consistency with the City's 2017 Comprehensive in Update and other City resultations.





SHORELINE MASTER PLAN UPDATE

Chapter 1 Introduction

Section 1.2 - Pg. 6:

✓ Addition of paragraph explaining the periodic update in relation to the City's SMP.





Chapter 2 Definitions

Pg. 14 - "Development"

Development - A use consisting of the construction or exterior alteration of structures; dredging; drilling; dumping; filling; removal of any sand, gravel, or minerals; bulkheading; driving of piling; placing of obstructions; or any project of a permanent or temporary nature which interferes with the normal public use of the surface of the waters of the state subject to Chapter 90.58 RCW at any state of water level "Development" does not include dismantling or removing structures if there is no other associate development or re-development (RCW 90.58.030(3d)).





SHORELINE MASTER PLAN UPDATE

Chapter 2 Definitions

Pg. 14 - "Development"

✓ Revised definition of development with Ecology's suggested language.



Chapter 2 Definitions

Pg. 16 - "Floodway"

Floodway - means the are castidentified in a master program, that either: (i) has been established in effective, federal emergency management agency flood insurance rate maps or floodway maps; or (ii) consists of those portions of the area of a liver valley lying streamward from the outer limits of a watercourse upon which flood waters are carried during periods of flooding that occur with reasonable regularity, although not necessarily annually, said floodway being identified, under normal condition, by changes in surface soil conditions or changes in types or quality of vegetative ground cover condition, topography, or other indicators of flooding that occurs with reasonable regularity, although not necessarily annually. Regardless of the method used to identify the floodway, the floodway shalldoes not include those lands that can reasonably be expected to be protected from flood waters by flood control devices maintained by or maintained under license from the federal government, the state, or a political subdivision of the state.



SHORELINE MASTER PLAN UPDATE

Chapter 2 Definitions

Pg. 16 - "Floodway"

✓ Updated definition of "Floodway" slightly for consistency with Ecology Guidelines.



Chapter 2 Definitions

Pg. 20 – "Nonconforming" Definitions

Nonconforming use of development—A shoreline use or nonconforming structure which—An existing structure that was lawfully constructed of at the time it was built but is no longer fully consistent with present regulations such as setbacks, buffers or yards; area; bulk; height or density standards due to subsequent changes to the master program(WAC 173-27-080).

Nonconforming lot—Anot that met dimensional requirements of the applicable master program at the time of its exhibitment but now contains less than the required width, depth or area due to subsequent changes to the master program (WAC 173-27-080).

Conconforming use Appexisting shoreline use that was lawfully established prior to the effective date of the applicable SMAN/SMIP provision, and which no longer conforms to the act or the applicable shoreline provisionsmaster program, but which does not conform to present use regulations due to subsequent changes to the master program (WAC 173-27-080).



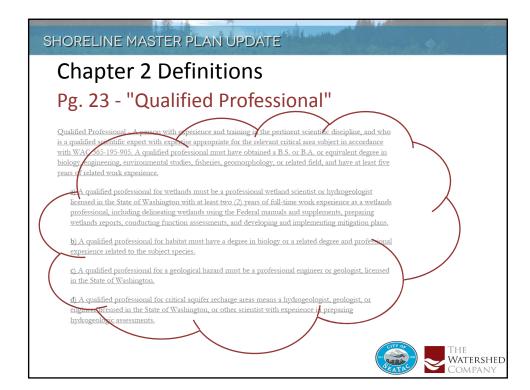
SHORELINE MASTER PLAN UPDATE

Chapter 2 Definitions

Pg. 20 - "Nonconforming" Definitions

- Nonconforming development/structure
- Nonconforming lot
- Nonconforming use
- ✓ Definitions are now consistent with updates to WAC 173-27-080.





Chapter 2 Definitions

Pg. 23 - "Qualified Professional"

✓ Added definition from SMC 15.700 for "Qualified Professional".



Chapter 3 Goals of the Shoreline Management Program

✓ Minor changes made to text for consistency with the Comprehensive Plan goals and policies.



SHORELINE MASTER PLAN UPDATE SHORELINE MASTER PLAN UPDATE

Chapter 4 General Shoreline Provisions

Section 4.1 - Pg. 35:

4.1 Introduction

Based on the goals established for the Shoreline Master Program, the following general policies and regulations apply to all uses, developments, and activities in the shoreline area of the City of SeaTac. General policies and regulations are broken into different topic headings and arranged alphabetically. Each topic begins with a description of its applicability, followed by general policy statements and regulations. The intent of these provisions is to be inclusive, making them applicable to all environments, as well as particular shoreline uses and activities. Topics include the following:

- Archaeological and Historic Resources
- Environmental Impacts
- Environmentally Sensitive Are
- Public Access
- Shoreline Vegetation Conservation
- · Water Quality, Stormwater, and Non-Point Pollution





SHORELINE MASTER PLAN UPDATE

Chapter 4 General Shoreline Provisions

Section 4.1 - Pg. 35:

✓ Removal of "Environmentally Sensitive Areas" topic

Chapter does not include a discussion nor regulations of environmentally sensitive areas as the City's 2008 *Final Shoreline Analysis Report* indicated there are no known sensitive areas within the shoreline jurisdiction.





Chapter 5 Shoreline Environments

Minor text changes such as:

- ✓ "Hughes" reference converted to tax parcel number.
- ✓ Table II text updated to reflect accurate LID/BMP language.
- ✓ Other various LID/BMP language consistencies.



SHORELINE MASTER PLAN UPDATE

Chapter 6 Shoreline Use Provisions

Minor text changes such as:

✓ LID/BMP language.



Chapter 7 Shoreline Modification Provisions

Section 7.5.2 - Pg. 106:

7.5.2 Exemptions

Piers for private, noncommercial pleasure craft, common to a single-family-residence, and costing-less that ten tilousand (\$10,000) dollars are exempt from the requirement for a shoreline substantial development permit pursuant to RCW 90.58.030(3)(e)(vii) and WAC 173-27-040(h).

The ten thousand dollar (\$10,000) threshold will be adjusted for inflation by the State Office of Financial Management every five years, beginning July 1, 2007, based upon changes in the consumer price under that time period. The City will review all development proposals for piers to determine if:

- The proposal is or is not exempt from the requirement for a substantial development permit per Section 8.4.1 of this Master Program;
- 2. The proposal is suitably located and designed and that all potential impacts have been recognized and mitigated such that there is no net loss of shoreline ecological functions; and
- The proposal is consistent with the intent, policies, and regulations of the Act, RCW 90.58.10(12), and this Master Program.





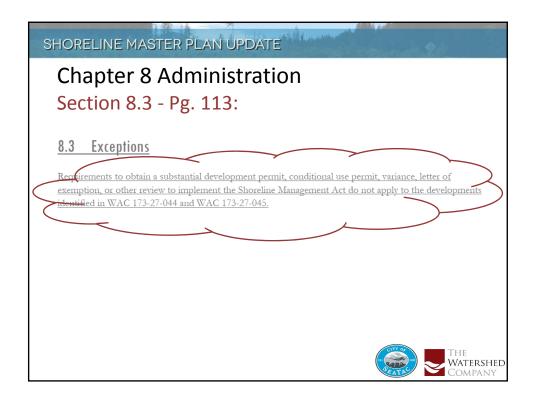
SHORELINE MASTER PLAN UPDATE

Chapter 7 Shoreline Modification Provisions

Section 7.5.2 - Pg. 106:

✓ Eliminates reference to exemptions in this Section and refers to Chapter Section "8.4.1 Exemptions".





Chapter 8 Administration

Section 8.3 - Pg. 113:

✓ Ecology adopted rules that clarify exceptions to local review under the SMA. This Section was created to address these statutory exceptions.



Chapter 8 Administration

Section 8.4.1(A) - Pg. 114:

Developments which are exempt from requirement for a substantial development permit are identified in WAC 173-27-040 or as subsequently amended. The following is a short summary of the types of developments which do not require substantial development permits (see 27-040 for detailed descriptions):





SHORELINE MASTER PLAN UPDATE

Chapter 8 Administration

Section 8.4.1(A) - Pg. 114:

✓ Amended language to clarify the applicability of WAC 173-27-040





Chapter 8 Administration

Section 8.4.1(I) - Pg. 114:

i. Any development of which the total cost or fair market value, whichever is higher, does not exceed fiveseven thousand and forty seven hundred eighteet (\$5,718(\$7,047)) dollars, if such development does not materially interfere with the normal public use of the water or "shorelines of statewide significance." The dollar threshold established in this subsection must be adjusted for inflation by the Office of Financial Management every five years, beginning July 1, 2007, based upon changes in the consumer price index during that time period. "Consumer price index" means, for any calendar year, that year's



SHORELINE MASTER PLAN UPDATE

Chapter 8 Administration

Section 8.4.1(I) - Pg. 114:

✓ Outdated cost threshold information updated.



Chapter 8 Administration

Section 8.4.1(vi) - Pg. 116:

f—vi. Construction of a dock, including a community dock, designed for pleasure craft only, for the private noncommercial use of the owner, lessee, or contract purchaser of single-family and multifamily residences. A dock is a landing and moorage facility for watercraft and does not include recreational decks, storage facilities or other appurtenances. This exception applies if the fair market value of the dock does not exceed; (A) twenty-two thousand five hundred dollars (\$20,00022,500) for docks that are constructed to replace existing docks, are of equal or asser square footage than the existing dock being replaced; or (B) ten eleven thousand two hundred dollars (\$10,000(\$11,200)). Interfor all other docks constructed in fresh waters. However, if subsequent construction having a fair market value exceeding two thousand five hundred dollars (\$2,500) occurs within five years of completion of the prior construction and the combined fair market value of the subsequent and prior construction exceeds the amount specified above, the subsequent construction shall be considered a substantial development for the purpose of this chapter.



SHORELINE MASTER PLAN UPDATE

Chapter 8 Administration

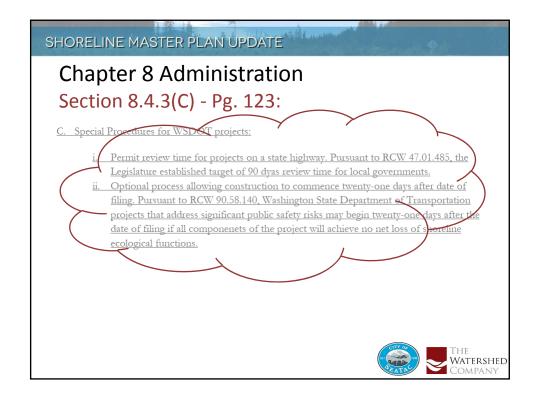
Section 8.4.1(vi) - Pg. 116:

✓ Outdated cost threshold information updated

Section 8.4.1 - Pg. 117-119

✓ Added Ecology's suggested language to list of exemptions addressing the Americans with Disabilites Act.





Chapter 8 Administration

Section 8.4.3(C) - Pg. 123:

✓ Created Section to address 90-day target for local review of WSDOT projects per WAC 173-27-125



Chapter 8 Administration

Section 8.6 - Pg. 128-129:

the provisions of this Master Program, may seek review from the State of Washington Shorelines Hearing Board by filing a request for the same within twenty-one (21) days of receipt of the final orderfiling as defined in RCW 90.58.140(6) and by concurrently filing copies of such request with the Department of Ecology and the Attorney General's office. State Hearings Board regulations are provided in RCW 90.58.180 and Chapter 461-08 WAC. A copy of such appeal notice shall also be filed with the City of SeaTac City Clerk.





SHORELINE MASTER PLAN UPDATE

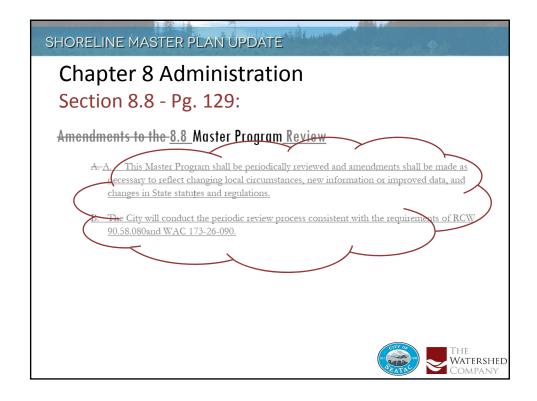
Chapter 8 Administration

Section 8.6 - Pg. 128-129:

✓ Updated language to clarify that the 21-day appeal period begins with the date of filling as defined by RCW 90.58.140(6).





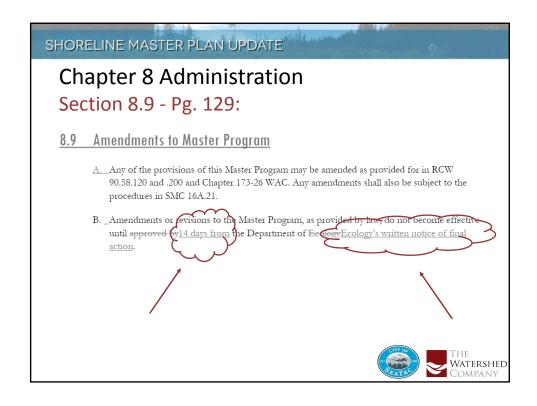


Chapter 8 Administration

Section 8.8 - Pg. 129:

✓ Added Section to address the periodic review process for the SMP and include appropriate refrences to RCW 90.58.080 and WAC 173-26-090.





Chapter 8 Administration

Section 8.9 - Pg. 129:

✓ Revised langauge to clarify that amendments to the SMP do not become effective until 14 days from Ecology's written notice of final action.



Public Comment

- Joint City & Department of Ecology Public Comment Period
 - Opened: February 19th, 2019
 - Closes: March 21st, 2019
- · Public Testimony at Hearing
- Written Comments:
 - Jennifer Kester: <u>jkester@seatacwa.gov</u>
 - City of SeaTac, Community & Economic Development
 - » 4800 S. 188th St., SeaTac, WA 98188-8605



SHORELINE MASTER PLAN UPDATE

Timeline & Next Steps

- Public Comment Period Closes March 21st
- Planning Commission Recommendation
 - No later than April 16th
- Department of Ecology Initial Review
 - Approximately April 19th May 20th
- Adoption by City Council before June 30th (Target date: June 11th)



Specific changes to the shoreline regulations can be viewed on the City's Shoreline Master Program website:

www.seatacwa.gov/shorelineupdate

Staff Contact:

Jennifer Kester Planning Manager <u>jkester@seatacwa.gov</u> (206) 973-4842

Sign-in with appropriate contact information to be added to interested parties list and stay informed as the amendment proceeds.





EXHIBIT B DATE: 03/05/19

CITY OF SEATAC PLANNING COMMISSION Minutes of February 19, 2019 Regular Meeting

Members present: Leslie Baker, Roxie Chapin, Jim Todd, Brandon Pinto

Members absent: Tejvir Basra, Tom Danztler (both excused)

Staff present: Jennifer Kester, Planning Manager; Kate Kaehny, Senior Planner; Alena

Tuttle, Assistant Planner

1. Call to Order

Commissioner Jim Todd called the meeting to order at 5:32 p.m.

2. Review of Commission Bylaws and Relevant Municipal Code Responsibilities (SMC Chapter 2.15 and 2.92)

Planning Manager Jennifer Kester walked the Commission through their bylaws and the adopted City code relevant to their role. She highlighted membership and attendance requirements, election of officer procedures, Open Public Meeting Act requirements, adopted Code of Ethics, and potential conflicts of interest. It was noted that the bylaws were last updated in 2013 and need to be amended to reflect current City policies and procedures. The Commission asked that a future meeting include updating the bylaws and discussing meeting organization and flow.

3. Election of Officers

Mr. Todd opened nominations for Chair and Tejvir Basra was nominated. Nominations were closed and Mr. Basra was elected Chair of the Planning Commission, 4-0. Mr. Todd opened nominations for Vice Chair were opened and Brandon Pinto was nominated. Nominations were closed and Mr. Pinto was elected Vice Chair of the Planning Commission, 3-0 (Pinto abstained).

As newly elected Vice Chair and with Chair Basra absent, Mr. Pinto began running the meeting.

4. Public Comment

Roger Kadig discussed two bills in the State Legislature: HB 1847 on airport noise abatement and HB 1797 on Accessory Dwelling Units (ADU).

5. Approval of Minutes

Moved and seconded to approve the minutes of the January 15, 2019 meeting as written. **Passed 4-0.**

6. City Center Plan and 2019 Comprehensive Plan Amendment Cycle Updates

Senior Planner Kate Kaehny reviewed work done to date and anticipated schedule for moving forward. She let the Commission know that the City will be issuing an RFP for consultant services this spring. The city expects the consultant to undertake an infrastructure needs assessment, market analysis, and help with stakeholder engagement. Regarding the Comprehensive Plan Amendment Process, Ms. Kaehny noted that the application period ends on March 29th and no application have been submitted. The Planning Commission will be briefed on City-sponsored applications in March.

EXHIBIT B DATE: 03/05/19

7. Shoreline Master Program Update

Assistant Planner Alena Tuttle explained the proposed specific edits to the Shoreline Master Program (SMP), walking the Commission through each chapter of the SMP. The Commission discussed the agenda for the open house and public hearing. The Commission asked that the PowerPoint presentation from the January 15th and February 19th meetings be included on the Shoreline Update webpage.

8. CED Director's Report

In Director Steve Pilcher absence, Ms. Kester provided the Commission a letter from City Manager Carl Cole to Governor Inslee regarding the City's desire that an additional census block be designated as an Opportunity Zone. Ms. Kester noted that Jagtar Saroya will be appointed to fill the vacant Planning Commission position at the Council meeting on February 26th. Finally, the City made comments on HB 1797, opposing the requirements of the bill to force the City to allow two accessory units per single-family home.

9. Commissioners' Comments

Commissioners expressed concern about the top-down approach of HB 1797. Commissioner Baker was concerned about the City's image and her desire for high-end residential developments. Commissioner's felt that the City already provided our region's share of low-income housing.

10. Adjournment

There being no further business, the meeting adjourned at 7:00 p.m.