

City of SeaTac

Council Study Session Minutes Synopsis

March 24, 2015
4:30 PM

City Hall
Council Chambers

CALL TO ORDER: The SeaTac City Council Study Session (CSS) was called to order by Mayor Mia Gregerson at 4:30 p.m.

COUNCIL PRESENT: Mayor Mia Gregerson, Deputy Mayor (DM) Anthony (Tony) Anderson, Councilmembers (CMs) Barry Ladenburg, Kathryn Campbell, Terry Anderson, Dave Bush, and Pam Fernald.

STAFF PRESENT: City Manager Todd Cutts, Senior Assistant City Attorney Mark Johnsen, City Clerk Kristina Gregg, Assistant City Manager (ACM) Gwen Voelpel, Community and Economic Development (CED) Director Joe Scorcio, Senior Planner Mike Scarey, Public Works (PW) Director Tom Gut, Economic Development (ED) Manager Jeff Robinson, Deputy Chief Brian Wiwel, SeaTac Police Administrative Captain Annette Louie, and Police Chief Lisa Mulligan.

PUBLIC COMMENTS (related to the agenda items listed below): Earl Gipson spoke against Council discussing a Resolution with Council action during a CSS.

Ray Overholt spoke against Agenda Bill #3681.

Agenda Bill #3681; A Resolution expressing City Council support or opposition for King County (KC) Proposition No. 1 - Regular Property Tax Levy for Emergency Public Safety Radio Network Replacement Project, to be presented to the electorate on April 28, 2015

Summary: KC Proposition No. 1 is a property tax levy measure. The ballot title and description for the proposition is as follows:

King County Proposition No. 1 - Regular Property Tax Levy for Emergency Public Safety Radio Network Replacement Project.

The King County Council passed Ordinance 17993 concerning funding for a new, upgraded regional emergency radio network. This proposition would provide funding to replace the current aging emergency radio network used for dispatching and communicating with police, fire and other first responders. The proposition would fund capital and transition costs as defined in Ordinance 17993 and would authorize King County to levy an additional regular property tax of \$0.07 per \$1,000 of assessed valuation for nine years with collection beginning in 2016. The 2015 levy amount would be used to compute limitations under Chapter 84.55 Revised Code of Washington (RCW) for the eight succeeding years. Should this proposition be approved?

Yes [] No [];

If approved, this proposition would authorize a regular property tax levy in excess of the state levy limitation contained in Revised Code of Washington (RCW) Chapter 84.55. This type of tax levy increase is commonly known as a "levy lid lift" and requires simple majority approval. The proposed nine-year levy lid lift would provide revenues for the capital, transition and other costs associated with the Puget Sound Emergency Radio Network (PSERN) project (replacing and upgrading the County's aging public safety emergency radio network). The levy lid lift would be levied at a rate of not more than \$0.07 per \$1,000 of assessed value, for total estimated revenues of approximately \$273 million. In the event that full collections are not needed to cover project expenditures in the later years of the levy, the collections may be reduced or eliminated as necessary. If contingency funds go unused, they may be repurposed to repay bond debt or other project expenditures.

RCW 42.17 A.555 prohibits the use of city facilities to assist in promotion of or opposition to any ballot proposition. However, RCW 42.17 A.555 (1) allows the Council to adopt a Resolution in support of or opposition to a ballot proposition if certain mandatory procedural steps are taken, including providing notice that the Council will discuss taking a collective position regarding the ballot measure, and providing an opportunity for public comment prior to Council action with persons wishing to express and opposing view being afforded an approximate equal opportunity to speak.

At the March 24 CSS, the Council will decide whether to take a collective position with regard to KC Proposition No. 1. If the Council decides to take a collective position, the Council would consider a Resolution in support of or in opposition to the ballot proposition at the April 14, 2015 Regular Council Meeting (RCM). Since the City Council is considering whether to take a collective position on the ballot measure, public comment will occur at the CSS.

Senior Assistant City Attorney Johnsen reviewed the agenda bill summary.

Agenda Bill #3681 (Continued): KC PSERN Project Communications Manager Karla Clark provided a briefing on the PSERN. A new network is needed because the current network is aging and the need for repairs is increasing. The network cannot be supported after December 31, 2018. The current system doesn't cover everywhere people live, work, and play, or everywhere responders must respond. The capacity is strained during major events.

She also discussed the value of PSERN and what this means for SeaTac: better signal in more places; old end user radios replaced with new radios (approximately 75 for SeaTac Law Enforcement and 110 for Fire and Emergency Management); and enhanced interoperability with the airport, federal agencies, and Washington State Patrol.

She reviewed the estimated budget with the project costing \$273 million. The funding measure will be on the April 28, 2015 ballot – levy lid lift, \$.07 per \$1,000 assessed value, 9 years or less.

KC Executive's Office Director of Regional Initiatives Diane Carlson stated that Eastside Public Safety Communications Agency (EPSCA) has been working for the past five years to consider options for replacing the current system. The four planning bodies (11 owner cities) all adopted Interlocal Agreements (ILA) that setup the governance and oversight structure and are supporting the project.

Council discussion ensued regarding: no suppression for fire districts, contingency funds, 911 involvement, police and fire communication with new system, how current system was paid for, other revenue sources considered, communication with federal agencies, lifespan of new system, and plans for paying for a replacement system at the end of the 20-year life span.

Deputy Chief Wiwel responded to Council questions regarding his knowledge of the emergency radio network and the need for the replacement. He stated that Fire Chief Jim Schneider is representing the RFA in this endeavor.

PUBLIC COMMENTS (related to Agenda Bill #3681): The following people spoke against Agenda Bill #3681: Earl Gipson and Vicki Lockwood.

Council discussion ensued whether to support, oppose, or don't take any action. Council concurred to move this agenda bill to the April 14, 2015 RCM as an Action Item in support.

Council consensus: Refer to the 04/14/15 RCM Action Item in support

Agenda Bill #3653; A Motion authorizing the City Manager to execute utility agreements for work associated with the Connecting 28th/24th Avenue South project

Summary: The Connecting 28th/24th Avenue South project involves constructing a new road from South 200th to 208th Streets. The project includes relocating the existing aerial utilities underground and installing new underground utilities. CenturyLink and Comcast would own and operate the telephone and cable television facilities within the 28th/24th Avenue South right-of-way (ROW). The joint trench agreements (JTA) for CenturyLink and Comcast describe the scope of work and estimated cost to complete the underground conversion and new construction for each of the utilities. CenturyLink operates under a Federal franchise. Pursuant to RCW 35.99.060 the City is required to reimburse CenturyLink for the incremental cost for relocation/conversion of the overhead facilities to underground. In lieu of reimbursement to CenturyLink for the incremental cost, the City will provide all trenching, and installation of CenturyLink provided conduit, and structures in the Connecting 28th/24th Avenue South contract bid. CenturyLink would pay the entire cost for new facilities from the north terminus of 24th Avenue South through to the north end of the project limits. Comcast operates under a Franchise with the City which requires Comcast to convert to underground and install new facilities at its own cost. Comcast has elected to have the City install its conduit and vaults and to reimburse the City.

Intolight will be installing new street lighting as part of this project. The City is responsible for the cost of the new street lighting and the future electricity and maintenance costs.

Highline Water District (HWD) desires to install new 8-inch ductile iron waterline and associated water system appurtenances. HWD is responsible for all costs associated with its waterline improvement and agree to reimburse the City for the actual costs incurred. Including this water main work with the project would minimize disruption to neighborhood and community.

Midway Sewer District (MSD) desires to re-route and install new sewer main and associated sewer system appurtenances. MSD is responsible for all costs associated with installing new sewer main agree to reimburse the City for the actual costs incurred. The re-route of existing sewer main from South 204th Street is a direct impact from the project and will be incorporated into the project costs. Including this sewer main work with the project would minimize disruption to neighborhood and community.

Agenda Bill #3653 (Continued): The City is responsible for the costs to install the CenturyLink provided conduit and structures. The cost of this work will be included in the City's construction contract.

The City is responsible for the costs for Intolight to furnish and install the street lighting. The City will pay Intolight a fixed cost for street light installation and a monthly facilities plus energy cost, per state approved tariff rates.

The Comcast, HWD, and MSD work will be included in the City's construction contract and reimbursed to the city by the respective utilities as detailed in the agreements.

Assistant City Engineer Cabudol reviewed the agenda bill summary.

Council discussion ensued regarding the project and the agreements.

Council consensus: Refer to the 04/14/15 Consent Agenda

Agenda Bill #3680; An Ordinance amending Chapter 11.30 of the SeaTac Municipal Code (SMC) related to Commute Trip Reduction (CTR), and adopting the City of SeaTac CTR Plan Update

Summary: The state has adopted a new State CTR Plan for 2015-2019, and has set goals and guidelines for local jurisdictions to adopt as updates to local CTR plans. In addition, the state has developed a new key term for measuring jurisdiction's and worksites' CTR performance. This necessitates amending our municipal code and adopting a CTR Plan Update.

State law establishes that local CTR plans shall be updated at least every four years, in order to establish new program strategies and update other elements as needed. The state adopted new goals statewide for the next four years, 2015 to 2019. They also developed a new performance measure for the CTR program, Non Drive Alone Travel (NDAT), which is opposite from the current Drive Alone Rate that has been a major CTR performance measurement. NDAT means all travel to work other than single-occupant vehicles, including travel avoided by telework, alternative work schedules, or compressed work weeks. The state offered local jurisdictions the choice to adopt the new state CTR goals as is, or to adopt the state goals with some locally tailored targets. SeaTac, Tukwila, Federal Way, Kent and Renton chose to collaborate as a south end coalition for implementation of CTR programs using a regionalized performance target. The City is required to adopt these new goals and local targets as an Update to the City's CTR Plan.

PW Director Gut reminded Council of the CTR program and introduced PW Administrative Assistant Spencer.

Ms. Spencer reviewed the agenda bill summary.

She stated that the NDAT 2007 baseline is 29.7% with a 2020 goal of 34.9% and VMT (vehicle miles travelled) baseline of 14.5% with a 2020 Goal of 11.89%.

Ms. Spencer shared a success story with Alaska Airlines.

Council discussion ensued regarding the CTR plan and goals.

Council consensus: Refer to the 04/14/15 RCM Consent Agenda

PRESENTATIONS – COUNCIL DIRECTION:

•Discussion of Town Hall

Mayor Gregerson asked for direction from Council regarding the following

1. Proposed date and time: Saturday, May 9 - 1 – 2:30 p.m.
2. Venue: (a) SeaTac Community Center, (b) Tyee Educational Complex Gym, or (c)YMCA
3. Meeting format: (a) CM as facilitator? and (b) No agenda. Opportunity to have community come and ask questions.

Council discussion ensued regarding the questions presented by Mayor Gregerson, how questions will be handled during the Town Hall Meeting that Council is unable to answer or there is not enough time to respond to the questions, and Town Hall definition.

It was determined that May 9 may not be the best date so staff will poll Council for dates.

ADJOURNED: Mayor Gregerson adjourned the CSS at 6:05 p.m.